



Minimizing Cost per Quality-Adjusted Life Year Gained?

Contribution to Issue Panel:

“The Controversial Role of Cost Effectiveness Analyses
and Incremental Cost Effectiveness Ratio (ICER) Thresholds
in Value-Based Assessments of Health Technologies:

What are the Future Challenges?”

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Prevalent Unease with Thresholds

for example:

HTA Agencies

- NICE (England): end-of-life treatments, ultra-orphans
- TLV (Sweden): adjustments for severity

Research-Based Biopharmaceutical Industry

- Barriers to access
- Innovation (and dealing with uncertainty)

Payers

- NHS England: Cancer Drugs Fund
- Thresholds actually too high?



A Fundamental Premise

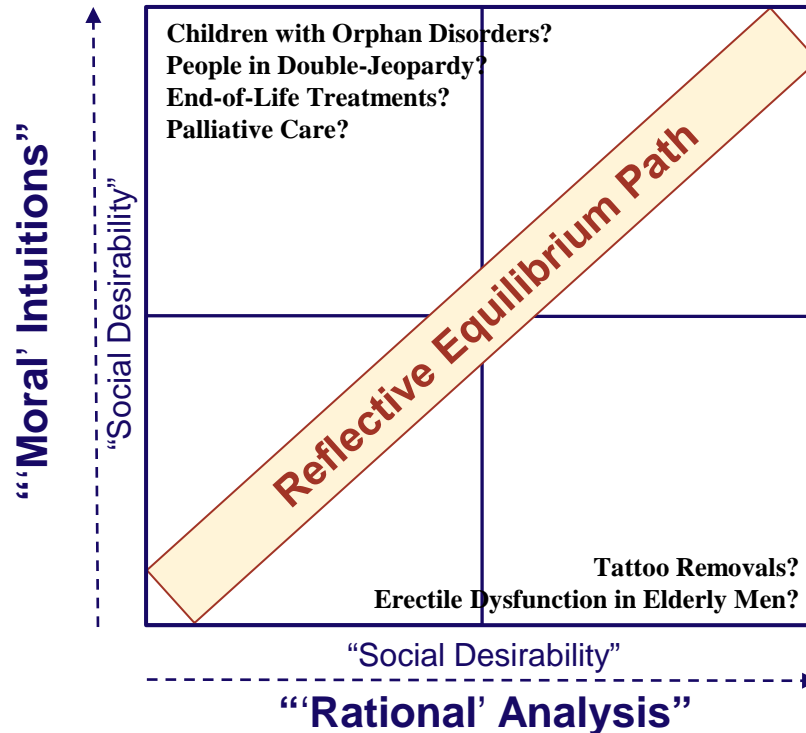
“**Social Desirability of an Intervention is Inversely Related to its Incremental Cost per QALY Gained**”

but this assumption may create **Reflective Equilibrium** issues:

- Sildenafil for elderly diabetics with erectile dysfunction
- Removal of Tattoos
compared to
- Palliative Care,
- Interventions for people with comorbid conditions
(in “Double Jeopardy”, like the chronically disabled)
- Orphan Medicinal Products (OMPs) for (very) rare disorders



Reflective Equilibrium





Key Assumptions of the Conventional Logic:

Quality-Adjusted Life Years (QALYs)

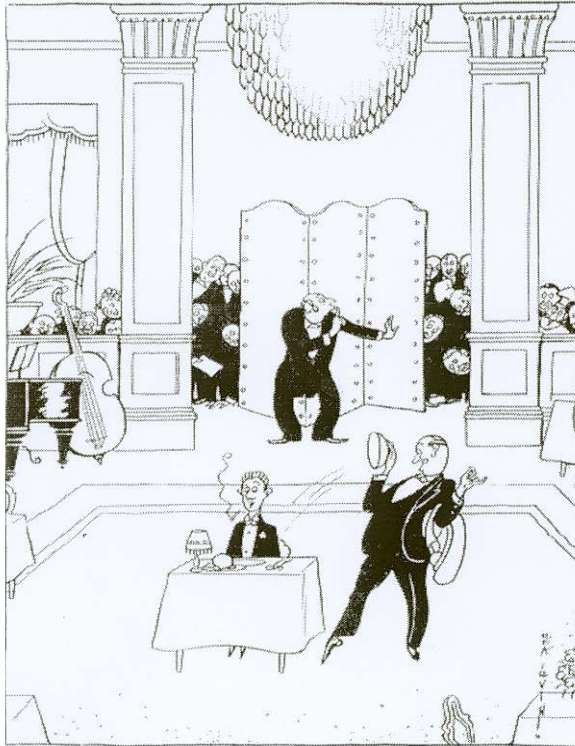
- (fully) capture the value of health care interventions;
- are all created equal (“A QALY is a QALY is a QALY...”).

Maximizing the number of QALYs “produced”

- ought to be the primary objective of collectively financed health schemes,
- leading to the concept of thresholds (or benchmarks) for the maximum allowed cost per QALY gained.

Decreasing cost per QALY

- implies increasing social desirability of an intervention.



THE QALY THRESHOLD SURPRISE

Source of cartoon: THE NEW YORKER 1925



What's Wrong with the Conventional Logic?

Efficiency and effectiveness

- by definition, “efficiency” is a secondary or instrumental objective,
- whereas the “effectiveness” criterion invariably represents the **primary objective**.

Static efficiency

Need to distinguish between

- technical efficiency,
- productive efficiency,
- allocative efficiency.

Dynamic efficiency

- is more difficult to capture and (therefore?) often ignored.



Social Norms and Preferences

A Broad Range of Empirical “Non-Selfish” Preferences
indicating objectives apart from simple QALY maximization:

Prioritization criteria supported by empirical evidence include

- **severity** of the initial health state,
- **urgency** of the initial health problem,
- **capacity to benefit** of relatively lower importance,
- certain **patient attributes**,
- a strong dislike for “**all-or-nothing**” resource allocation decisions,
- **rights**-based considerations.



Three Areas of Concern

Normative Reasons for Concern

- (Quasi) Utilitarian “efficiency-first” framework, implying
- distinct difficulties to incorporate rights-based reasoning.

Empirical Reasons for Concern

- Studies overwhelmingly indicate that the majority of people do not wish QALY maximization, and suggest
- a wide range of social preferences (other than QALY maximization).

Methodological Reasons for Concern

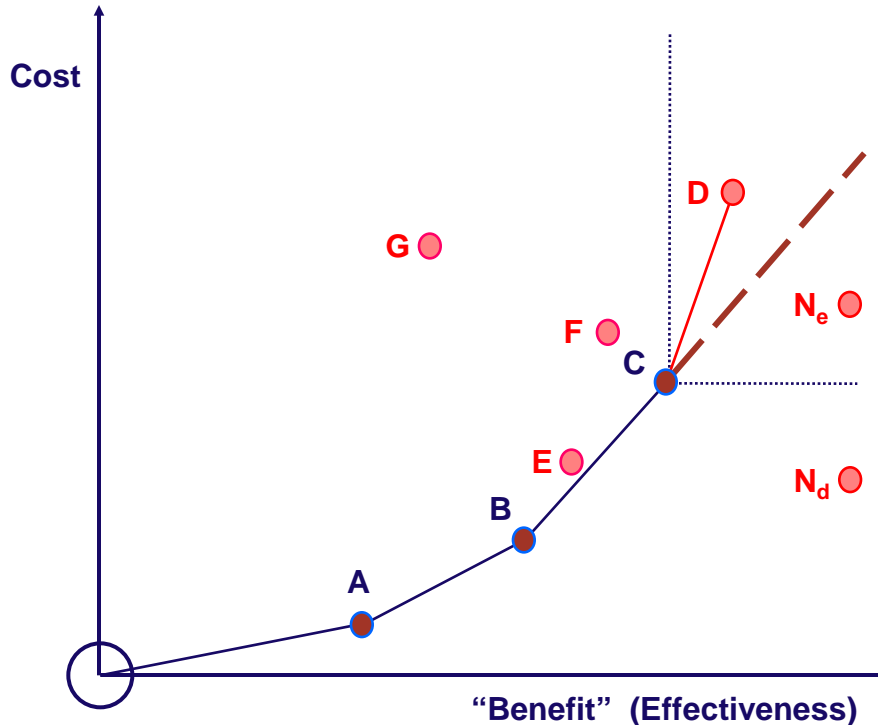
- Valuation results (for VSL / QALYs, and for health state utilities alike) differ greatly as a function of the methodology chosen.



The German Approach (IQWiG since 2008)



Focus on “Technical Efficiency”



‘Efficiency Frontier’ Analysis

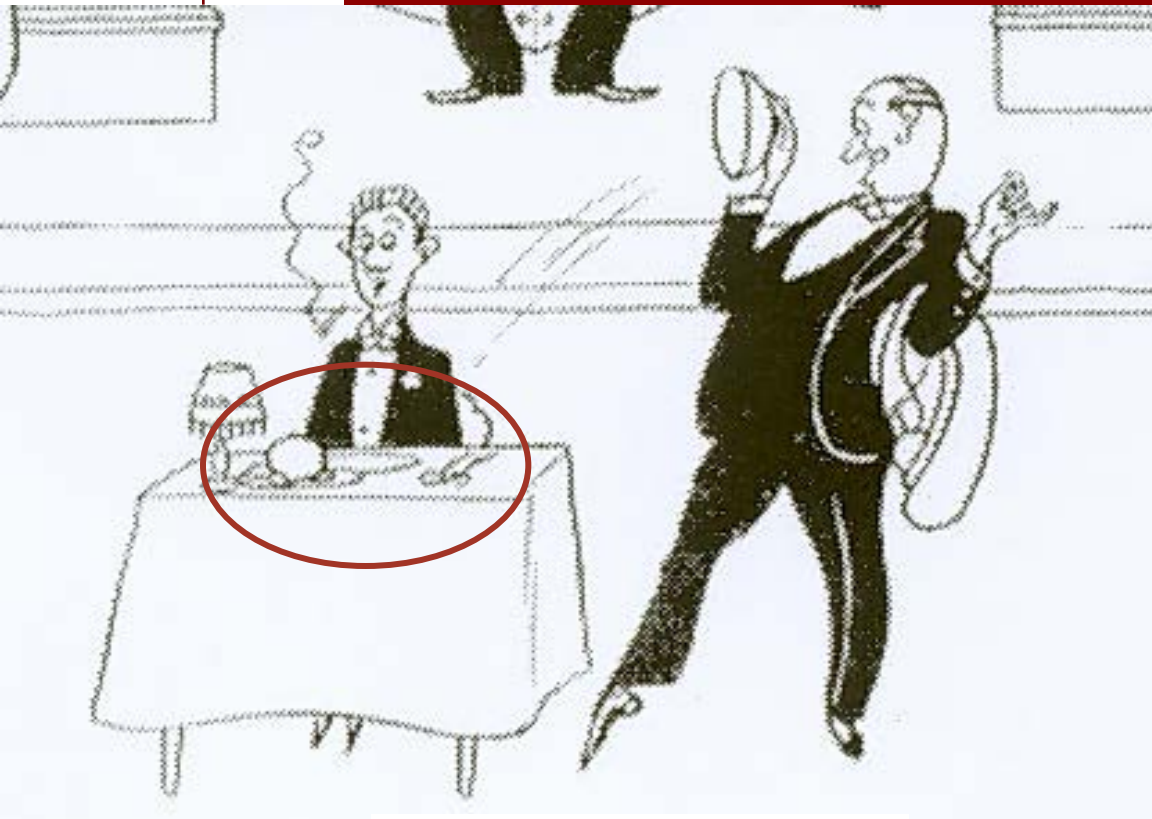
- ↪ **Are There Alternative Treatments** for the Condition in Question?
- ↪ Which **Alternatives** Have Been Reimbursed in the Past?
- ↪ **Dominance** of New Treatment “N_d”?
=> Reimbursement
- ↪ **Extended Dominance** of New Treatment “N_e”?
=> Reimbursement
- ↪ **Issue:** Were Pricing and Reimbursement Decisions Made in the Past Justified?



The Swiss Multi-Stakeholder Consensus

SwissHTA (since 2011):

1. **A Prior Normative Commitment**
2. **Objectives** of Collectively Financed Health Scheme
 - **Social Norms and Preferences**
3. **Efficiency**
 - **Multi-Criteria Decision Analysis (MCDA)**, which, in principle, might incorporate “cost utility” analysis with benchmarks adjusted to multiple contextual variables;
 - **Social Cost Value Analysis (CVA)**, a fairness-oriented framework (with far-reaching implications for perspectives on both costs and values), which, for example, might use the person-trade off or the relative social willingness-to-pay method.



THE QALY THRESHOLD SURPRISE

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What are the Alternatives?

Alternative 1: “Efficiency-Only” Framework

- currently predominant “extrawelfarist” paradigm?

Alternative 2: “Efficiency-First” Framework

- extended by incorporating “social value judgments”
 - e.g., by multiple adjustments of cost per QALY thresholds by (disorder- and/or patient-related) contextual variables?

Alternative 3: “Fairness-First” Framework

- adopting a “sharing perspective” driven by “empirical ethics”
 - (relative) social willingness-to-pay as a proxy for social value?
 - budget impact reflecting social opportunity cost?

Alternative 4: Rejection of Health Economic Analysis

- then, what about opportunity costs?
- appropriate role for multi-criteria-decision analysis (MCDA)?



Some Further References

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**Incremental cost per quality-adjusted life year gained?
The need for alternative methods to evaluate medical interventions for ultra-rare disorders.**
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- ↪ **SwissHTA:** www.swisshta.ch



Thank You for Your Attention!

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