

Health Technology Assessment (HTA)

for Medicinal Products (Devices, Implants, Diagnostics)

How to Cope with the Increasing Regulatory Burden?

Health Technology Assessment (HTA) im deutschen Medizinproduktemarkt: Prinzipien, Prozesse, exemplarische Umsetzung

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#### Notes on Market Access for New Medicinal Products in Germany

#### **Note**

The presentation deals with essential characteristics and peculiarities of the current German reimbursement system for new medicinal products and procedures (or methods). Given the complexity of German market access regulation, the presentation is necessarily incomplete.

Further to this, the field is rapidly evolving and undergoing continuous change.

Do keep in mind that other jurisdictions operate different systems, some of which are more explicit in certain aspects, such as the evaluation of companion diagnostics or the types and consequences of health economic analyses.

#### **Disclaimer**



The presentation was prepared in good faith. We accept no liability for any errors or omissions.





#### Notes on Market Access for New Medicinal Products in Germany

## **Regulation of Market Access**

#### 1. Inpatient (or Hospital) Market

- For each pathway to reimbursement,
   there are specific application procedures available
   with well-defined processes and timelines
- The Effective 2016, technology assessments by the JFC were introduced for high-risk and invasive methods

#### 2. Outpatient (or Physician) Market

- A positive appraisal by the JFC is required
   for reimbursement of new methods in the outpatient sector
- Pathways to reimbursement may be time-consuming and difficult to predict – but new opportunities arise from a coverage with evidence development (CED) initiative



#### 3. The Role of Health Technology Assessments (HTAs)

is set to grow continuously; reference case: pharmaceuticals





Notes on Market Access for New Medicinal Products in Germany

# Rationale for Systematic HTAs (Example)

#### **Intracranial Stents**





UniversitätsKlinikum Heidelberg

Heidelberg, den 24. Oktober 2007

#### PRESSEMITTEILUNG

Nr. 177 /

Maschendraht verhindert Schlaganfall

können verengte Gehirngefäße dauerhaft erweitern

#### BACKGROUND AND PURPOSE:

The purpose of this study was to assess the safety and performance of the Wingspan stent system ... .

#### METHODS:

In this prospective, multicenter, single-arm study, medically refractory patients with a modified Rankin score < or =3 and recurrent symptoms attributable to angiographically demonstrated intracranial stenosis > or =50% in a vessel 2.5 to 4.5 mm in diameter were enrolled. ....

#### RESULTS:

Studie unter Federführung der Abteilung Neuroradiole Among the 45 patients enrolled, the degree of stenosis was reduced from a Universitätsklinikum Heidelberg hat gezeigt: Speziel baseline of 74.9+/-9.8% to 31.9+/-13.6% after stenting and 28+/-23.2% at the 6-month follow-up. The 30-day composite ipsilateral stroke/death rate was 4.5% (2/44); at the 6-month follow-up, the ipsilateral stroke/death rate was 7.0%, the rate for all strokes was 9.7%, and all-cause mortality was 2.3%. ....

#### CONCLUSIONS:

In medically refractory patients with high-grade intracranial atherosclerotic stenoses, ... Wingspan stent system appears to be safe, may facilitate remodeling, and may contribute to favorable angiographic outcomes.



University of Heidelberg, Press Release of Oct. 24 2007; Bose et al., Stroke 2007; Source: Stefan Lange, June 10, 2015





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# Rationale for Systematic HTAs (Example)

#### Randomized Clinical Trial 2011:

**Intracranial Stents** 

"Enrollment was stopped after 451 patients underwent randomization, because the 30-day rate of stroke or death was 14.7% in the PTAS group (nonfatal stroke, 12.5%; fatal stroke, 2.2%) and 5.8% in the medical-management group (nonfatal stroke,

5.3%; non–stroke-related death, 0.4%) (P =0.002)."

n = 451: Stroke or Death (within 30 days): 14.7% vs. 5.8% (p= 0.002)

n = 112:
Repeat Stroke
(same region;
within 12 months):
34.5% vs. 9.4%
(p= 0.003)

#### Randomized Clinical Trial 2015:

"Among patients with symptomatic intracranial arterial stenosis, the use of a balloon-expandable stent compared with medical therapy resulted in an increased 12-month risk of added stroke or TIA in the same territory, and increased 30-day risk of any stroke or TIA. These findings do not support the use of a balloon-expandable stent for patients with symptomatic intracranial arterial stenosis."

Chimowitz et al., N Engl J Med 2011; Zaidat et al., JAMA 2015; Source: Stefan Lange, June 10, 2015

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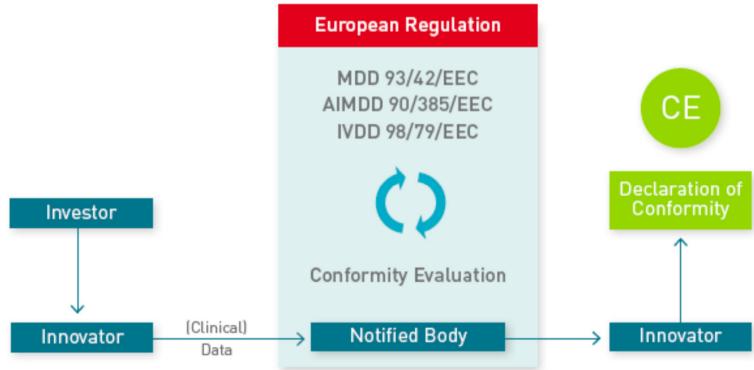
## **Prerequisite: European Certification**

#### **Three Directives**

- Medical Devices
- Active Implants
- ¬ *in vitro* Diagnostics

#### Four Risk Classes

- I. Crutches etc.
- II. a. Syringes etc.
  - **b. Irradiation Equipment** etc.
- III. Cardiac Pacemakers etc.





Graphic: Germany Trade & Invest, April 2015



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# Reimbursement by Statutory Health Insurance (SHI [GKV])

### **Inpatient Market**

# **Outpatient Market**

- In the past, innovative procedures were generally permitted (*Verbots-vorbehalt* SGB V §137c).
- ¬ If not explicitly prohibited by the JFC (G-BA), devices could be used, but:
- New innovative high-risk products will be subject to an official clinical benefit assessment in the future.

- Innovative procedures need official approval (*Erlaubnisvorbehalt* SGB V §135,1).
- ¬ In the absence of a positive assessment by the JFC (G-BA), devices may not be used, but:
- A new "coverage with evidence development" pathway has been created.



Notes on Market Access for New Medicinal Products in Germany

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# **Access Pathways**

to the Inpatient (Hospital) Market

for Medicinal Products in Germany



Notes on Market Access for New Medicinal Products in Germany

# Reimbursement by SHI

# 1. Inpatient Market: Hospital Financing

¬ German Diagnostic Related Group (G-DRG) System

DRGs are directly linked to specific transfer payments from SHI to hospitals

 G-DRGs are defined by a combination of disease and procedure codes

**ICD-GM:** German version of International Classification

of Diseases and Related Health Problems (ICD)

**OPS:** German version of International Classification

of Procedures in Medicine (OPS)

[OPS: Operationen- und Prozedurenschlüssel]



Notes on Market Access for New Medicinal Products in Germany

# Reimbursement by SHI

### 1. Inpatient Market

- ¬ If an adequate OPS / DRG is already available:
  - => reimbursement  $\sqrt{\phantom{a}}$
- ¬ If a new OPS / DRG is required:
  - => OPS / DRG application
- ¬ If additional reimbursement will be required:
  - => NUB application (Neue Untersuchungs- und Behandlungsverfahren)







**Notes on Market Access for New Medicinal Products in Germany** 

# Reimbursement by SHI

## 1. Inpatient Market

#### Stepwise Approach

**OPS Code existing?** 

¬ if not, involve **national medical association** for => OPS application (=> to DIMDI)

**Appropriate DRG existing?** 

if not, involve **national medical association** for => DRG application (=> to InEK)

**DRG** reimbursement adequate? 3.

> if not, **hospitals** need to submit => NUB application (=> to InEK)

Reimbursement





Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

#### 1. Inpatient Market

#### **NUB Application Procedure** (SGB V §137h)

- New regulation for "high-risk" products
   (Classes Ilb, III, active implants; GKV-VSG 2015 / JFC VerfO 2016)
- Hurdles for manufacturers:
  - 1. Centralized assessment
  - NUB rating by InEK (need "status 1"); lack of transparency
  - for "high risk" products, followed by a subsequent **early benefit assessment** by the Joint Federal Committee (JFC; *GBA: Gemeinsamer Bundesausschuss*)
  - 2. Decentralized reimbursement negotiations
  - SHI: MDS "expert reports" not transparent
  - arbitration possible (but heterogeneous criteria)





#### Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

#### 1. Inpatient Market

#### **NUB Application Procedure** with InEK

- Recommendation to use MEDNOG dossier format for preparation
- ¬ **NUB submission to InEK** (KHEntgG §6,2):
  - Method description; evidence supporting clinical benefit; OPS
  - Patient population; existing alternative method(s) / addition or replacement
  - Innovation and impact on length of hospital stay
  - Marketing authorization (for drugs) or launch date
  - ¬ Introduction in hospital and patient numbers (past, current, and future)
  - Resource use and cost impact (specified by category)
  - DRG(s) affected by introduction of new method
  - Reasons why German DRG system does not yet cover the new method







#### Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

### 1. Inpatient Market

#### Early Benefit Assessment by JFC (G-BA)

- Prior consultation opportunity offered to both hospitals and manufacturers
- High-risk or invasive method
- New ("neues theoretisch-wissenschaftliches Konzept") –
   novel mode of action or new indication
- First application –
   method neither applied for listing before Dec. 31, 2015,
   nor under assessment (ongoing or completed)

#### Possible outcomes of assessment (by JFC)

- Acceptance of method: clinical benefit sufficiently demonstrated ("hinreichend belegt")
- Coverage with evidence development: clinical benefit not yet demonstrated, but potential for clinical benefit (=> "Erprobungsstudie", => SGB V § 137e)
- Rejection of method: either no reason to assume potential for clinical benefit or even harmful to patients







Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

### 1. Inpatient Market

#### Early Benefit Assessment: Key Dossier Elements

Hospital submission to JFC (SGB V §137h; VerfO BAnz AT 22.08.2016 B3):

- ¬ I Administrative (e.g., agreement with manufacturer, NUB application; ...)
- Procedure (e.g., indication / disease, prevalence, current standard of care; description of method, mode of action, indication / patient groups; novelty / innovation; replaced alternative methods; impact on length of hospital stay; market introduction in Germany; other indications and prior experience [...])
- Additional product-related information; A from hospital; B from manufacturer (clinical experience, adverse events)
- IV State of the art / current evidence (e.g., systematic literature search; search in trial registries etc.; full listing of all clinical studies and results)
- ¬ V Cornerstones of an experimental study (optional) incl. implementation; budget
- VI References / complete list of data sources (to be provided electronically)
- ¬ VII **Authorization** & signatures



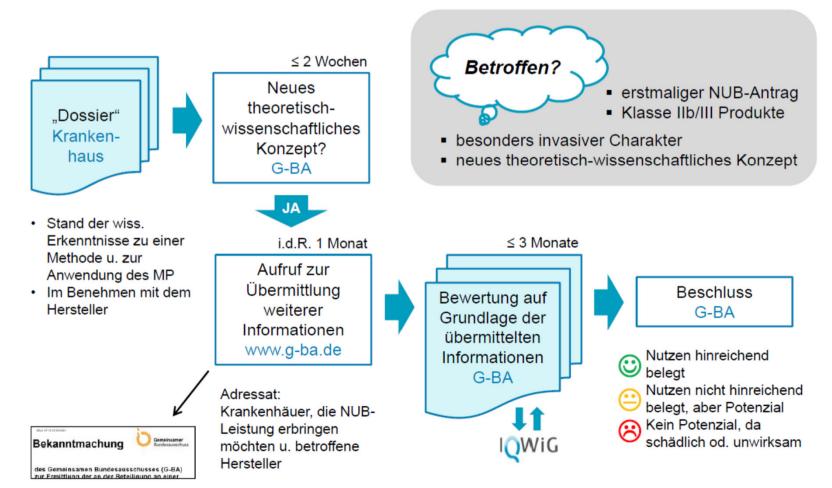




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## Reimbursement by SHI

#### 1. Inpatient Market Assessment Process (1)





Graphic: Naomi Fujita-Rohwerder, Sept. 24, 2015

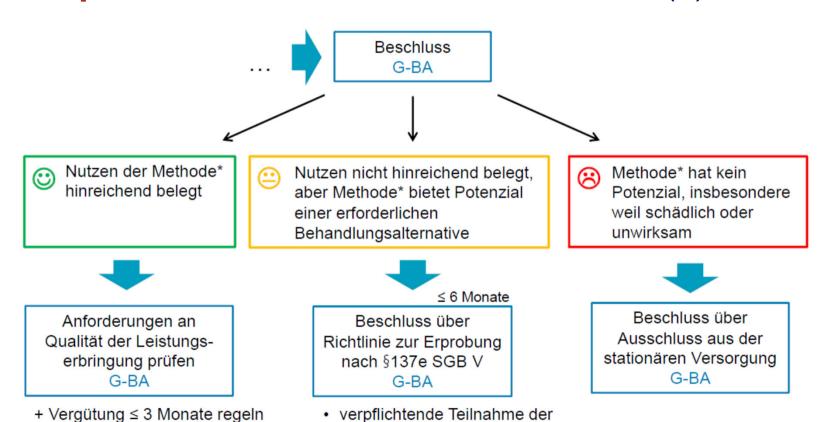




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## Reimbursement by SHI

#### 1. Inpatient Market Assessment Process (2)



Krankenhäuser



(sonst Schiedsstelle)

Graphic: Germany Trade & Invest, April 2015

<sup>\*</sup> unter Anwendung des Medizinprodukts





Notes on Market Access for New Medicinal Products in Germany

# Legal Status of Joint Federal Committee (JFC; *G-BA*)

German Social Code	Law
Responsible federal ministry	Regulation
G-BA	Directives
Self-governing partners (e.g. National Association of Statutory Health Insurance Physicians, Central Federal Association of Health Insurance Funds)	Contracts (federal)
Self-governing partners (e.g. Association of Statutory Health Insurance Physicians, state federations of statutory health insurance providers)	Contracts (state)
Association of Statutory Health Insurance Physicians/ statutory health insurance providers	By-laws



Graphic: www.marketaccess-pricingstrategy.de

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# **Access Pathways**

to the Outpatient (Physician) Market

for Medicinal Products in Germany



Notes on Market Access for New Medicinal Products in Germany

# With out Reimbursement by SHI:

## 2. Outpatient Market

- ¬ **IGeL** (individual health service; "individuelle Gesundheitsleistung") => i.e., out-of-pocket payment of product or procedure by patients
- easiest route to market access
- standard approach:
   applying for inclusion into the => GOÄ fee schedule
   (of German private health insurance)
- application to be made by a physician,
   ideally a renowned medical expert,
   to the German Medical Association (BÄK; Bundesärztekammer)
- Once the service has been listed in the GOÄ fee schedule,
   all German physicians may offer it to patients





Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

## 2. Outpatient Market: Product Listing with SHI

- Since GOÄ inclusion only gives limited access (excl. SHI)
- ¬ Filing for inclusion into EBM (the fee schedule of SHI)
  - JFC will decide on coverage by SHI
  - Applications should be filed via the Kassenärztliche Bundesvereinigung, KBV (Association of Physicians registered with SHI)
  - Alternatively, an application may be presented to the JFC by any of its other members, including patient representatives
- Value dossier needs to be submitted to JFC.
- ¬ In the past, this process used to be slow and poorly predictable.





**Notes on Market Access for New Medicinal Products in Germany** 

## Reimbursement by SHI

## 2. Outpatient Market: Selective Contracting











- ¬ Since 2012, **national and regional SHI organizations** may enter into selective contracts that allow their members access to innovative outpatient procedures (SGB V §11,6 regulation).
- ¬ In order to qualify, procedures must not have been excluded from reimbursement by the JFC (G-BA) on the national level.
- Obviously, a compelling clinical and/or economic argument will have to be presented to the SHI organization.





Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

# 2. [In- and] Outpatient Market:

#### Coverage with Evidence Development Scheme

- ¬ A new Coverage with Evidence Development (CED) scheme was enacted with the VStG in 2012 (SGB V §137e):
- Premise:

A new procedure must hold promise (i.e., show **potential**), but there remains an **evidence gap**, which may be closed by one well-conducted randomized controlled clinical trial (RCT)

Consequence:

Testing of hypothesis in an appropriate RCT; product will be reimbursed while RCT will have to be paid for by manufacturer (a cost-sharing policy is in place for KMUs and orphan indications)





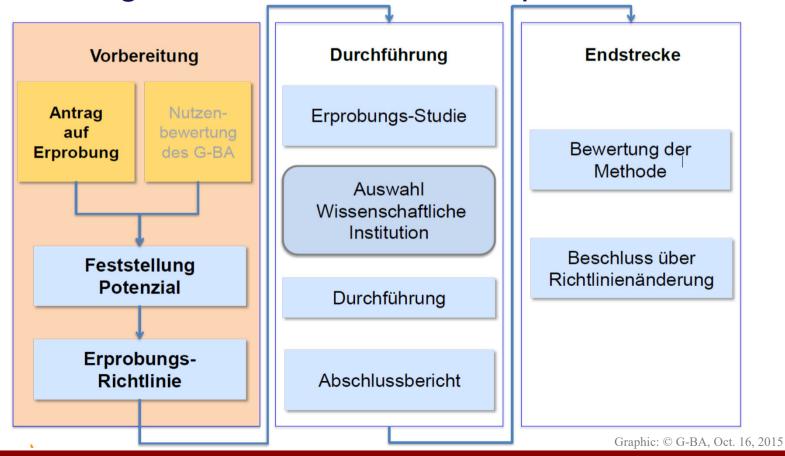


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# Reimbursement by SHI

# 2. [In- and] Outpatient Market:

Coverage with Evidence Development Scheme







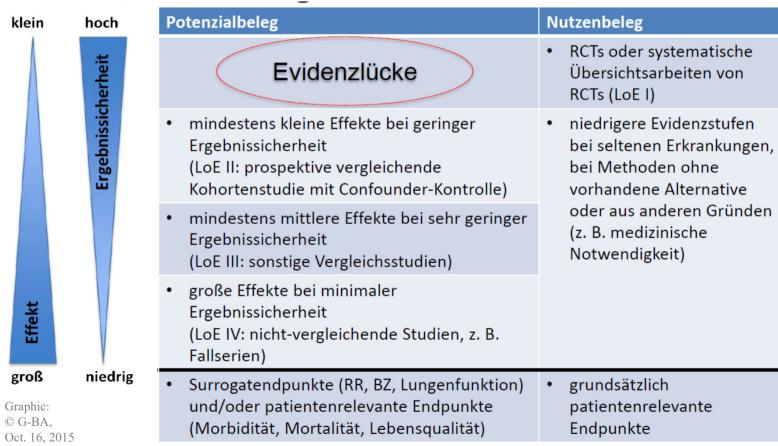


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# Reimbursement by SHI

## 2. [In- and] Outpatient Market:

# Coverage with Evidence Development Scheme









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## Reimbursement by SHI

### 2. Outpatient Market:

## Coverage with Evidence Development Scheme

Opportunity for early consultation offered by JFC

#### **Elements of manufacturer submission to JFC** (SGB V §137e):

- Administrative (manufacturer, applicant[s]; ...)
- Summary (general description; indication / target disease; mode of action; anticipated patient-relevant benefits, incl. reasoning and evidence; indication / target patent population; current standard of care; anticipated market uptake)
- Product-related information (class, CE registration, market launch, international marketing authorizations, clinical experience, adverse events [MPSV §3], clinical evidence summary; provisions for use; emergency measures, if any)
- To State of the art / current evidence (for each indication [and patient group]; appropriate comparator and clinical benefit: systematic bibliographic literature search [minimum Pubmed/Medline and Cochrane; trial registries; internal databases; transparent presentation: PRISMA statement, in- and exclusion criteria]; complete detailed listing of all clinical studies and results); summary evaluation
- ¬ V Cornerstones of an experimental study (optional) incl. implementation; budget





Notes on Market Access for New Medicinal Products in Germany

## Reimbursement by SHI

## 2. Outpatient Market:

### Coverage with Evidence Development Scheme

- ¬ As a standard, study costs will be borne by JFC (G-BA)
- Exception: procedure relies on use of medicinal product
   [Methoden, die "maßgeblich auf der Anwendung eines Medizinprodukts" beruhen]
  - Study costs (RCT) to be borne by manufacturer
  - Financial support possible by way of cost sharing:
    - Discounts (/cost-sharing) for KMUs (25-50%)
    - Discount (/cost sharing) for orphan indications (20%)
- During *Erprobung*, procedure will be reimbursed by sick funds



Notes on Market Access for New Medicinal Products in Germany

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**The Growing Role** 

of Health Technology Assessments

for Medicinal Products in Germany





Notes on Market Access for New Medicinal Products in Germany

# **Biopharmaceutical Industry: The Old Market Access Paradigm**

**Discovery** Research

**Development**/ Translation

Access / Utilization

Preclinical Development

Clinical Development

Phases I-IIIa IIIIb Phase IV and PMS

Upscaling (M&L)

Upscaling (M&L)

Upscaling (M&L)



Risk Benefit Assessment





Notes on Market Access for New Medicinal Products in Germany

# **Biopharmaceutical Industry: The New Market Access Paradigm**

**Preclinical** 

**Discovery** Research

**Development**/ Translation

Access / Utilization

Target Identification

Target Validation

Lead Discovery

Lead Optimization

biological pathway potentially

responsible for a disease ...

of benefits ...

Development

Clinical Development

Phases I-IIIa

Upscaling (M&L)

PMA HTA

IIIb

HTA

Phase IV and PMS

HTA

Risk Benefit Assessment

Identifying what outcomes

matter; segmentation and targeting (focus), valuation

Cost Value Analysis



Notes on Market Access for New Medicinal Products in Germany

# **Health Technology Assessment (HTA)**

### **Typology and Key Elements**

#### Early / Rapid HTAs

- Horizon Scanning
- ¬ Early Consultation
- ¬ [Assessment /] **Dossier**
- ¬ Assessment [/ Review]
- ¬ Appraisal
- Decision

#### **Comprehensive HTAs**

- **¬** Topic Selection
- ¬ Assignment
- Scoping
- Assessment
- ¬ Appraisal
- Decision







**Notes on Market Access for New Medicinal Products in Germany** 

# **Health Economic Evaluation Principles**

#### The Logic of Cost-Effectiveness – Questions Asked:

**Safety** 

Does it harm? (controlled conditions)

**Efficacy** 

¬ Can it work?¹ (controlled conditions)

**Effectiveness** 3.

> Does it work and is it safe? (normal practice)

**Efficiency** 

Do its benefits outweigh its costs? (frequently: "Is it cost-effective"?)

<sup>1</sup>cf. D. Schwartz and J. Lellouch (1967); <sup>2</sup>EBM: "evidence-based medicine"

EBM<sup>2</sup>:

How sure

can we

be?









Notes on Market Access for New Medicinal Products in Germany

# **Early Benefit Assessments in Germany**

#### The Logic of Comparative Effectiveness – AMNOG:

1. Safety

Does it harm?(controlled conditions)

. Efficacy

Can it work?<sup>1</sup>(controlled conditions)

3. Effectiveness

¬ Does it work and is it safe?¹ (normal practice)

Comparative Effectiveness

Does it outperform current standard therapy?(Germany: "Is it more effective"?)

<sup>1</sup>cf. D. Schwartz and J. Lellouch (1967)





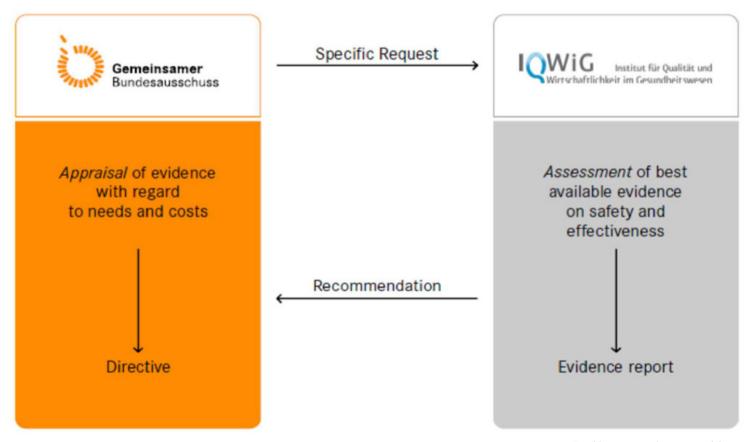


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# **AMNOG: Early Benefit Assessment**

Mode of Cooperation between JFC (G-BA) and IQWiG



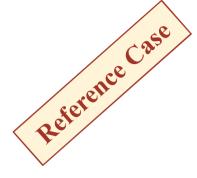


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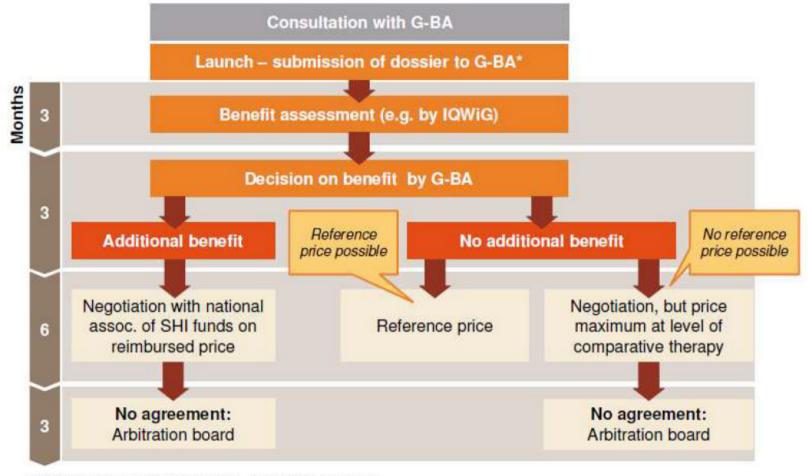




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# **AMNOG: Early Benefit Assessment & Pricing**





\*G-BA Gemeinsamer Bundesausschuss - Federal joint committee

Graphic: www.marketaccess-pricingstrategy.de

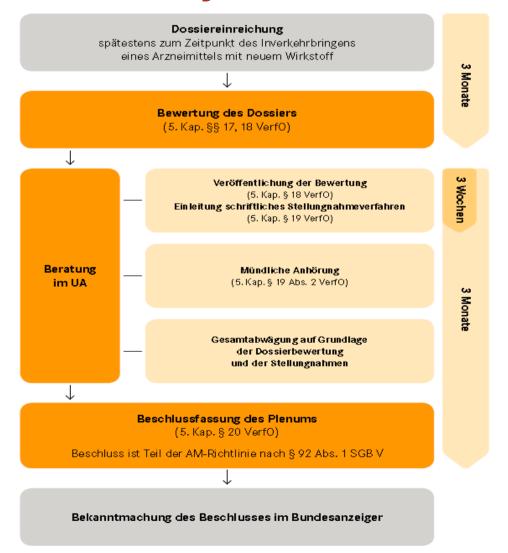




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# **AMNOG: Early Benefit Assessment Process**









Wesentliche Zulassungsunterlagen (CTD¹)

Checkliste für die Prüfung der formalen

Vollständigkeit

Bewertungsbericht der Zulassungsbehörde

Notes on Market Access for New Medicinal Products in Germany

Reference Case **AMNOG: Early Benefit Assessment Dossiers** Modul 1 Administrative Informationen Zusammenfassung der Aussagen im Dossier All demieine Modul 2 Andaben zum Allgemeine Angaben zum Arzneimittel Arzneimittel Benennung der zugelassenen Anwendungsgebiete Zugelassene Anwendungsgebiete Modul 3A-Z (je Anwendungsgebiet) weckmäßige Vergleichstherapie Benennung der zweckmäßigen Anzahl der Patienten mit Vergleichstherapie therapeutisch bedeutsamem Anzahl der Platienten mit therapeutisch Zusatznutzen bedeutsamem Zusatznutzen Kosten der Therapie für die GKV Kosten der Therapie GKV Anforderungen an eine qualitätsgesicherte Anforderungen an eine Anwendung qualitätsgesicherte Anwendung Methodik zur Ermittlung des medizinischen Modul 4A-Z (je Anwendungsgebiet) Nutzens und des medizinischen System atische Übersicht zu medizinischem Zusatznutzens Nutzen und medizinischem Zusatznutzen (Beschreibung der Methodik und der Ergebnisse zum medizinischen Nutzen und Ergebnisse) zum medizinischen Zusatznutzen Angabe der Patientengruppen, f
ür die ein therapeutisch bedeutsamer Zusatznutzen Patientengruppen mit therapeutisch bedeutsamem Zusatznutzen Modul 5 (Anlagen) Volltexte der Volltexte der zitierten Quellen Bewertungsbericht zitierten Dateien zur Dokumentation der Studienberichte Zulassungsbehörde Quellen Informationsbeschaffung Berichte aller Studien des pharmazeutischen Unternehmers

Checkliste formale

Vollständickeit

#### Module 1

- Administrative information
- Summary of the statements in the dossier

#### Module 2

- General information about the medicinal product
- List of the approved indications

#### Module 3A-Z (for each indication)

- Indication of the appropriate comparative therapy
- Number of patients for whom there is a therapeutically meaningful additional benefit
- Cost of therapy for statutory health insurance
- Requirements for quality-assured application

#### Module 4A-Z (for each indication)

- Systematic overview regarding the medical benefit and additional medical benefit (description of the methodology and the results)
- Indication of the patient groups for whom where is a therapeutically meaningful additional benefit

#### Module 5 (Attachments)

- Full text of the quoted sources
- Files documenting the procurement of information
- Reports on all studies of the pharmaceutical entrepreneur
- Essential common technical documents (CTD)
- $\neg$ Assessment report of the regulatory agency
- Checklist for verification of formal completeness

Dateien

Informations-

beschaffung

Zulassungsunterlagen

(CTD: Abschnitte 2.5.

2.7.3 und 2.7.4)



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# **AMNOG: Early Benefit Assessment Dossiers**

## Modules 1 & 2

#### Module 1

- ¬ Summary
  - Checklist for formal completeness (dossier)
  - Checklist for formal completeness (appendices)
  - => important input for price negotiation process

#### ¬ Module 2

- ¬ Active agent, ATC code, PZN, packaging size, etc.
- Mode of action
- Authorized indication(s)
- Other authorized indications in Germany
- Status of international authorizations





Notes on Market Access for New Medicinal Products in Germany



# **AMNOG: Early Benefit Assessment Dossiers**

## Module 3

- Appropriate Comparator Therapy (EBM; GBA advice)
- Epidemiology (unmet therapeutic need; including subgroups)
- Budget Impact Model
  - Costs in pharmacy sales prices
  - Costs of additional SHI payments according to SPC
  - Calculation of the annual costs of therapy
  - No cost effectiveness model
- Provisions for Appropriate Use
  - => important input for price negotiation process
  - => no impact on additional benefit assessment
    - ¬ will be formally reviewed by IQWiG





Notes on Market Access for New Medicinal Products in Germany



# **AMNOG: Early Benefit Assessment Dossiers**

## **Module 4**

- ¬ (Clinical) Benefit and Additional Benefit
  - ¬ Systematic review (bibliographical literature search, study register search, industry sources, ...)
  - ¬ Assessment of the evidence (methodological quality of studies; potential for bias...)
  - ¬ Patient relevant endpoints (operationalization; validation; potential for bias...)
  - ¬ Reviews and meta-analyses, if applicable
  - Identification of relevant subgroups
  - ¬ Effect modifying variables
    - => basis for benefit evaluation by GBA
    - => crucial input for price negotiation process





Notes on Market Access for New Medicinal Products in Germany



# **AMNOG: Early Benefit Assessment Dossiers**

## **Module 5**

- Electronic submission of dossier
  - highly formalized
  - ¬ fully referenced
    - Clinical Study Reports (...)
    - Common Technical Documents (...) (CTD 2.5, 2.7.3, 2.7.4)
    - ¬ EPAR (...)
- Modules 1-4: not confidential
- Module 5: confidential parts may be flagged







Notes on Market Access for New Medicinal Products in Germany



## **AMNOG: Early Benefit Assessment Methods**

		Outcome Category			
		Survival time (mortality)	Serious (or severe) symptoms (or late complications) and adverse effects	Quality of life	Non-serious (or non-severe) symptoms (or late complications) and adverse effects
Added Benefit	Major  Sustained and great improvement in the therapy-relevant benefit, which has not previously been achieved versus the appropriate comparator	Major increase in survival time  CI <sub>s</sub> : 0.85 (RR <sub>1</sub> =0.50)	Long-term freedom or extensive avoidance  CI <sub>s</sub> : 0.75 (RR <sub>1</sub> =0.17) and risk ≥5%	Major improvement  CI <sub>s</sub> : 0.75 (RR₁=0.17) and risk ≥5%	Not applicable
	Marked improvement in the therapy-relevant benefit, which has not previously been achieved versus the appropriate comparator	Moderate increase in survival time  CI <sub>s</sub> : 0.95 (RR <sub>1</sub> =0.83)	Alleviation or relevant avoidance  CI <sub>s</sub> : 0.90 (RR <sub>1</sub> =0.67)	Significant improvement  Cl <sub>s</sub> : 0.90 (RR <sub>1</sub> =0.67)	Significant avoidance  CI <sub>s</sub> : 0.80 (RR <sub>1</sub> =0.33)
	Minor  Moderate and not only marginal improvement in the therapy-relevant benefit, which has not previously been achieved versus the appropriate comparator	Any (statistically significant) increase in survival time  Cl <sub>s</sub> : 1.00	Any (statistically significant) reduction  Cl <sub>s</sub> : 1.00	Relevant improvement  Cl <sub>s</sub> : 1.00	Relevant avoidance  CI <sub>s</sub> : 0.90 (RR <sub>1</sub> =0.67)



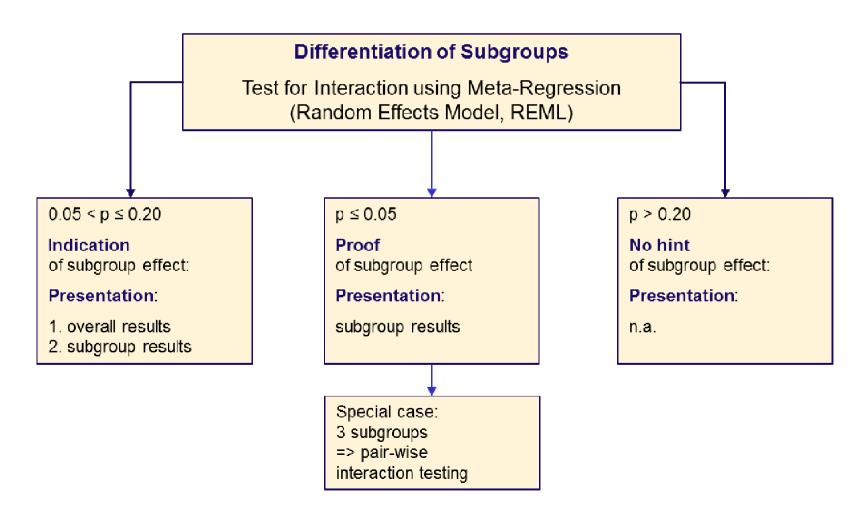




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## **AMNOG: Early Benefit Assessment Methods**







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# **AMNOG: Appraisal Outcome Categories**

Classification (AM-NutzenV)		Description (AM-NutzenV)	Examples (AM-NutzenV)	
Level I	Major or extensive additional benefit [erheblich]	<ul> <li>A sustained improvement of the therapeutically relevant benefit that was previously unattained by the appropriate comparative therapy</li> </ul>	<ul> <li>Cure or extensive extension of life span</li> <li>Long lasting suppression of heavy symptoms</li> <li>Avoidance of severe side effects</li> </ul>	
Level II	Important or significant additional benefit [beträchtlich]	<ul> <li>A significant improvement of the therapeutically relevant benefit that was previously unattained by the appropriate comparative therapy</li> </ul>	<ul> <li>Soothing of severe symptoms</li> <li>Moderate extension of life span</li> <li>Perceptible relief</li> <li>Other significant</li> </ul>	
Level III	Slight or marginal additional benefit [gering]	<ul> <li>A moderate and not just small improvement of the therapeutically relevant benefit that was previously unattained by the appropriate comparative therapy</li> </ul>	¬ Soothing of mild symptoms	
Level IV	Additional benefit not quantifiable	<ul> <li>Scientific data do not allow quantification of additional benefit</li> </ul>	¬ Not detailed in AM-NutzenV	
Level V	No additional benefit	¬ Not detailed in AM-NutzenV	¬ Not detailed in AM-NutzenV	
Level VI	Smaller benefit than ACT	¬ Not detailed in AM-NutzenV	¬ Not detailed in AM-NutzenV	





Notes on Market Access for New Medicinal Products in Germany



# **AMNOG: Appraisal Outcome Certainty**

- ¬ Proof (Beleg):
  - At least two well conducted RCTs with significant result
- ¬ Indication (*Hinweis*):
  - One well conducted RCT
  - Several studieswith modest certainty
- ¬ **Hint** (Anhaltspunkt):
  - One study with modest certainty
  - Several studies and adjusted indirect comparison

Head-to-Head Trials

are always expected

- Downgrading:
  - Adjusted indirect comparisons and MTC are a fall back option
  - Study and / or endpoint scrutinization concerning potential sources of bias may lead to downgrading





## Notes on Market Access for New Medicinal Products in Germany

## **Some Conclusions**

- Health Technology Assessment (HTA)
  - substantial international heterogeneity
  - national situation represents a "moving target"
     (sometimes described as a "learning system"),
     formal approach currently softer for medicinal products but:
- Continuing Trend towards
   Increasing Clinical Evidence Requirements
  - need data on patient-relevant outcomes
  - need data on patient subpopulations
  - need data on resource use and cost
  - need data on cost effectiveness and budget impact
- ¬ Coverage with Evidence Development (SGB V §137e)
  - representing new opportunities to create win-win situations





## Notes on Market Access for New Medicinal Products in Germany

## **Some Recommendations**

## for successful applications:

- Implement Early Strategic Value Assessments
- Learn from Biopharmaceutical Industry
  - Identifying value drivers
  - Early planning of value demonstration
  - Patient-relevant outcomes and health economic evaluation(s)
  - Core Value Dossier and [international] pricing & reimbursement strategy
- Cooperate with Regulators / HTA Agencies
  - Never (!) confuse levels of interaction: policy debate versus product evaluation
  - Build trust & use opportunities for early consultation
  - Follow instructions meticulously and pay attention to detail
  - ¬ Interact in a spirit of partnership, being aware of different perspectives







Notes on Market Access for New Medicinal Products in Germany

## **Thank You for Your Attention!**

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